

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0283-01
Bill No.: Perfected SB 3
Subject: Elections; Secretary of State
Type: Original
Date: February 15, 2011

Bill Summary: This proposal establishes photo identification requirements for voting.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	\$0	\$0 or (Less than \$2,931,745)	\$0 or (Less than \$1,729,885)
Total Estimated Net Effect on General Revenue Fund	\$0	\$0 or (Less than \$2,931,745)	\$0 or (Less than \$1,729,885)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Children's Trust Fund	\$0	\$0 or (Less than \$948,225)	\$0 or (Less than \$474,115)
Endowed Care Cemetery Audit Fund	\$0	\$0 or (Less than \$189,645)	\$0 or (Less than \$94,823)
Missouri Public Health Service Fund	\$0	\$0 or (Less than \$948,225)	\$0 or (Less than \$474,115)
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0 or (Less than \$2,086,095)	\$0 or (Less than \$1,043,053)

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 17 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	0 FTE	0 or 5 FTE	0 or 5 FTE
Total Estimated Net Effect on FTE	0 FTE	0 or 5 FTE	0 or 5 FTE

☒ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Local Government	\$0	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL ANALYSIS

ASSUMPTION

Section 115.427 Personal Id requirements to vote

Officials at the **Department of Health and Senior Services** assume section 115.427 requires voters to establish their identity and eligibility to vote by providing a form of personal identification to election officials. If an individual does not possess a valid form of personal identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

This proposed legislation also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. This proposed legislation does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in Section 193.265.1 RSMo. This legislation could result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Cemetery Care Audit Fund, and the Missouri Public Health Service Fund. This legislation could also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

The fee for a certified copy of a birth certificate is \$15.00. This revenue is divided between four funds. Funds affected include the Children's Trust Fund, which would collect \$5.00 per certificate; General Revenue would collect \$4.00 per certificate; the Endowed Care Cemetery Audit Fund would collect \$1.00 per certificate; and the Missouri Public Health Services Fund (MOPHS) would collect \$5.00 per certificate. There is an additional \$15.00 fee to establish a delayed birth record, in which revenue is distributed using this same distribution. The Department is unable to determine how many additional birth certificates will be issued as a result of this legislation, and therefore, assumes an unknown amount of revenue will be deposited in these funds.

Senate Amendment 6 - Documents to Vote

Oversight assumes that this amendment requires the State to now pay for the birth certificate necessary to get the personal identification. The provisions of senate amendment 6 change the assumption that the birth certificate funds would receive revenue under this bill. **Oversight** assumes this would now be a loss of money to the four birth certificate funds.

Oversight used DOR's assumption of 189,645 people needing the personal identification in FY

ASSUMPTION (continued)

2013 and 94,823 as needing it in FY 2014. Oversight assumes some people may have a birth certificate so has shown the loss to those funds as “less than” the number needing the identification.

Section 115.427 Personal Id requirements to vote

Officials at the **Department of Revenue (DOR)** assume for the purposes of this fiscal note all costs will be appropriated from the general revenue fund. DOR assumes the administrative impact of this proposal is as follows:

DOR assumes only the nondriver license transaction fee is proposed to be waived and that the applicant will be required to pay the processing fee to the contract license office. The actual cost of the nondriver ID (\$6.00) will be paid for by the state of Missouri which will need to be appropriated. If this assumption is incorrect the fiscal impact would significantly increase.

To determine an estimated number of potential applicants who may be eligible for a nondriver (photo identification) at no cost, DOR compared the voter records on file with the Secretary of State to the current document holders on record with the DOR. This comparison was completed in March 2009. Updated statistics were not available.

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
<u>125,795</u>	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes
379,291	Total estimated number of those who may be eligible for a nondriver license (photo identification) document at no cost.
x <u>50%</u>	Estimated number of individuals who would apply for a nondriver license for voting purposes (based on average voter turnout for Missouri (derived from 2006 information).
189,645	Potential nondriver license applicants in the first year of implementation FY 12
189,646	Remaining number of registered voters who may be eligible for a photo identification document after first year of implementation. Based on 2009 counts.
÷ <u>2</u>	
94,823	Estimated number of registered voters who may apply during subsequent fiscal years (FY2013 and FY2014).

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document,

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ASSUMPTION (continued)

applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

174,127	Total new, renewal and duplicate nondriver licenses issued in FY 2009
x <u>25%</u>	Estimated number of applicants with prior document on file that would utilize the affidavit for a new, renewal or duplicate nondriver license, indicating they do not have any other acceptable form of photographic identification for voting purposes, making them eligible for a nondriver license at no cost to the applicant.
43,532	Estimated annual nondriver license applicants with prior document on file.

Licensing Materials Cost

FY 2012

189,645	Potential nondriver license applicants first year of implementation FY2012
<u>43,532</u>	Estimated annual nondriver license applicants (previous document)
233,177	Total
x \$2.16	Per document vendor cost for licensing material
\$503,662	Total estimated vendor cost FY 2012 for licensing material

FY 2013 and FY 2014

94,823	Estimated number of current registered voters who may apply during subsequent fiscal years FY 2012 and FY 2013
<u>43,532</u>	Estimated annual nondriver license applicants (previous document)
152,423	Total
x \$2.16*	
\$298,847	Total estimated vendor cost FY 2013 and FY2014 for licensing material

* NOTE: Per document price may increase in FY 2012 and beyond due to expiration of the current contract and the award of new driver license hardware and card production contract.

Direct Public Inquiries

While the Secretary of State is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquiries would be directed to DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, DOR assumes that approximately 123,622 (28,800 + 94,822) inquiries through the central office will be received during the first implementation year and approximately 76,200 (28,800 + 47,400) calls in subsequent years. To provide the best

ASSUMPTION (continued)

call-in service for Missouri citizens DOR will need to add 5 FTE to handle the additional telephone inquiries.

123,622	Total potential applicants/inquiries first year of implementation.
÷ <u>264</u>	Total days of service per annual period
468	
÷ <u>100</u>	Estimated # of calls expected per TIO
5	Estimated # of TIO's required to handle increased call volume FY 2012

Oversight has, for fiscal note purposes only, changed the starting salary for the Revenue Processing Technician to correspond to the second step above minimum for comparable positions in the state's merit system pay grid. This decision reflects a study of actual starting salaries for new state employees over the last six months of FY 2002 and policy of the Oversight Subcommittee of the Joint Committee on Legislative Research.

Oversight assumes DOR's estimate of expense and equipment cost for the new FTE could be overstated. If DOR is able to use existing desks, file cabinets, chairs, etc., the estimate for equipment for fiscal year 2013 could be reduced by roughly \$42,000.

Officials at the **DOR** assume the Driver License Bureau (DLB) will require the following:

- Drafting of updates to website information related to nondriver licenses for voting purposes.
Updating office procedures.
Develop format for nondriver for voting purposes affidavit.
- Development of Missouri Electronic Driver License* system change requirements documents to define changes to issuance periods for a no cost drivers license/nondriver license for voting and completion of end user testing by DOR internal staff. This will require overtime from existing staff in order to perform the testing. See below.

FY 2012

Update Web Page - Administrative Analyst III	10 hrs @ \$22.00 = \$220
Develop Affidavit – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
Develop Procedures – Management Analysis Spec I	40 hrs @ \$20.00 = <u>\$800</u>
	Total = \$1,820

Requirements and procedures development and end user testing by DLB:

Administrative Analyst – 160 hrs @ \$24 (1 1/2) per hr = \$3,840

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ASSUMPTION (continued)

Management Analyst Specialist II –	240 hrs @ \$23 per hr =	\$5,520
Revenue Band Manager -	40 hrs @ \$30 per hr =	<u>\$1,200</u>
	Total =	\$10,560

***NOTE:** These estimates are given based on incorporating changes into the proposed MEDL application conversion project which will convert our driver license application to a .NET environment. The estimated implementation for this project is November 2012. If this is passed by voters and implemented into law with an implementation date earlier than November 2012 the overall fiscal impact may increase.

Oversight assumes DOR is provided with core funding to handle a certain amount of activity each year. **Oversight** assumes DOR-DLB could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DOR-DLB could request funding through the appropriation process.

Officials at the **OA- Information Technology** assume DOR's response to a proposal similar to or identical to this one in a previous session indicated the department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the department's driver license systems, changes cannot be made without significant impact to the department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$8,904 for 336 FTE hours.

Officials at the **DOR** assume the revenue impact of this bill is that the language indicates the total cost associated with nondriver photo identification under this proposed change shall be borne by the state of Missouri. DOR assumes this includes the nondriver license (NDL) cost under Section 302.181.

FY 2012

233,177	Total Estimated NDL applicants FY 2012
x <u>\$6</u>	Nondriver License Fee
\$1,399,062	Total estimated potential loss of revenue in FY 2012

FY 2013 and 2014

138,355	Total estimated NDL applicants FY 2013 and 2014
x <u>\$6</u>	Nondriver License Fee
\$830,130	Total estimated potential loss of revenue in FY 2013 and 2014

ASSUMPTION (continued)

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2012 at the next regularly scheduled general election and therefore the costs to DOR will occur in FY 13.

Section 115.427.7 Advance notice

Officials at the following **Counties** responded that this legislation requires the election authority to provide advance notice of the personal identification requirements in the notice required under sections 115.127 and 115.129. The counties responded the costs would be as follows:

County	Cost per election	FY 2012	FY 2013	FY 2014
Audrain	\$500 - \$1,000	\$1,000 - \$2,000	\$1,500 - \$3,000	\$500 - \$1,000
Barry	\$300 - \$900	\$600 - \$1,800	\$900 - \$2,700	\$300 - \$900
Cole	\$1,155	\$2,310	\$3,465	\$1,155
Cooper	\$500 - \$1,000	\$1,000 - \$2,000	\$1,500 - \$3,000	\$500 - \$1,000
Daviess	\$500 - \$1,000	\$1,000 - \$2,000	\$1,500 - \$3,000	\$500 - \$1,000
Dent	\$500 - \$1,000	\$1,000 - \$2,000	\$1,500 - \$3,000	\$500 - \$1,000
Holt	\$250 - \$500	\$500 - \$1,000	\$750 - \$1,500	\$250 - \$500
Lawrence	\$500 - \$900	\$1,000 - \$1,800	\$1,500 - \$2,700	\$500 - \$900
Linn	\$250 - \$500	\$500 - \$1,000	\$750 - \$1,500	\$250 - \$500
Monroe	\$200 - \$300	\$400 - \$600	\$600 - \$1,200	\$200 - \$300
Ray	\$500 - \$1,200	\$1,000 - \$2,400	\$1,500 - \$3,600	\$500 - \$1,200
Scott	\$300 - \$1,100	\$600 - \$2,200	\$900 - \$3,300	\$300 - \$1,100
Wayne	\$500 - \$1,000	\$1,000 - \$2,000	\$1,500 - \$3,000	\$500 - \$1,000

Section 115.430 Provisional Ballots

Officials at the **Office of the Secretary of State (SOS)** assume Missouri law requires the SOS to provide provisional ballot envelopes to election authorities. This bill will increase the number of elections in which provisional ballots are available and the number of provisional ballots that

ASSUMPTION (continued)

will be cast. Based on previous history SOS will require additional funding for printing provisional ballot envelopes per election, which totals \$9,800 per election. There is a potential for 3 elections in FY 13 and FY 14.

The bill imposes new requirements on local election authorities relating to notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. These new state mandates must be funded as additional responsibilities under Article X, section 21 of the Missouri Constitution. The bill is not limited to statewide elections and will affect every election. The cost per fiscal year will vary based on the number of elections held.

Officials at the **Platte County Board of Election Commission** assume a provisional ballot costs of \$950 in FY 2012 and \$100 in FY 2013.

Bill as a Whole

Officials at the **Office of the State Auditor, Office of the State Courts Administrator, Office of the State Public Defender** assume that there is no fiscal impact from this proposal.

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

ASSUMPTION (continued)

Officials at the **Office of the Secretary of State (SOS)** assume that bills considered by the General Assembly that would require the SOS to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. Funding for this item is adjusted each year depending upon the election cycle with \$1.6 million historically appropriated in even numbered fiscal years and \$100,000 appropriated in odd numbered fiscal years to meet these requirements. The appropriation has historically been an estimated appropriation because the final cost is dependent upon the number of ballot measures approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2009 in the November election there were 5 statewide Constitutional Amendments or ballot propositions that cost \$1.35 million to publish (an average of \$270,000 per issue). Therefore, the SOS assumes, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. However, because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly change the amount or eliminate the estimated nature of our appropriation.

Oversight assumes the SOS could absorb the costs of advertising the statewide ballot measure related to this proposal within their current appropriation level. If multiple bills pass or if multiple ballot initiatives are validated which require similar advertising at substantial costs, the SOS could request funding through the appropriation process.

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2012 at the next regularly scheduled general election and therefore the earliest elections affected by this bill, if passed, are in FY 13.

Oversight assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then general revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to general revenue. The nondriver's license fee is split between the State Highway Fund, Cities and Counties.

Oversight assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown".

ASSUMPTION (continued)

Oversight assumes the resolution states that “the state shall provide at least one form of the identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote.”

Oversight assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.

Senate Substitute 1 for Senate Amendment 2 - Clarifying language about obtaining a birth certificate

Oversight assumes this adds additional language to the exception to voting without the appropriate identification and any costs of implementing this proposal could be absorbed with existing resources.

Senate Amendment 3 - Present Traffic Summons to vote

Officials at the **Department of Revenue** assume that there is no fiscal impact from this proposal.

Oversight assumes that this proposal places another exception to voting without the appropriate identification and any costs of implementing this proposal could be absorbed with existing resources.

Senate Amendment 4 - Voter Registration Applications

In response to similar legislation filed this year, HB 240, the following responded:

Officials at the **Office of Prosecution Services, Office of the Secretary of State, Office of the State Courts Administrator** and the **Office of the State Public Defender** assume that there is no fiscal impact from this proposal.

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials from the **Department of Corrections (DOC)** stated that they could not predict the number of new commitments which could result from the creation of the offense(s) outlined in the proposal. An increase in commitments would depend on the utilization of prosecutors and the actual sentences imposed by the courts. If additional persons were sentenced to the custody of the DOC due to the provisions of this legislation, the DOC would incur a corresponding increase in operational costs either through incarceration (FY 2010 average \$16.397 per inmate,

ASSUMPTION (continued)

per day or an annual cost of \$5,985) or through supervision provided by the Board of Probation and Parole (FY 2010 average \$3.92 per offender, per day or an annual cost of \$1,431).

In summary, supervision by the DOC through probation or incarceration would result in additional unknown costs to the department. Seventeen persons would have to be incarcerated per each fiscal year to exceed \$100,000 annually. Due to the narrow scope of this new crime, it is assumed the impact would be less than \$100,000 per year for DOC.

Oversight assumes that because of the provisions of this statute dealing with training of the individuals and the significant penalty that can be assessed for the violation of the statutes, that individuals will comply and any penalties assessed can be absorbed with existing resources.

Officials at the following board of election commissions: Kansas City Board of Election Commission, St. Louis City Board of Election Commission, Clay County Board of Election Commission, Jackson County Board of Election Commission and St. Louis County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Bates, Boone, Buchanan, Butler, Callaway, Camden, Cape Girardeau, Carroll, Cass, Clay, DeKalb, Franklin, Greene, Hickory, Jackson, Jasper, Jefferson, Johnson, Knox, Laclede, Lafayette, Lincoln, Marion, Miller, Moniteau, Montgomery, New Madrid, Nodaway, Ozark, Pemiscot, Perry, Phelps, Platte, Pulaski, St. Charles, St. Louis, St. Francois, Taney, Texas, Warren, and Webster did not respond to **Oversight's** request for fiscal impact.

FISCAL IMPACT - State Government

FY 2012
 (10 Mo.)

FY 2013

FY 2014

GENERAL REVENUE

Loss - Dept. of Health

Birth certificate fees (115.427 SA 6)

\$0 \$0 or (Less than \$758,580) \$0 or (Less than \$379,292)

Cost - Secretary of State

provisional ballot costs (115.430)

\$0 (\$29,400) (\$29,400)

Cost - Dept. of Revenue/OA-ITSD

computer programming changes

\$0 \$0 or (\$8,904) \$0

Cost - Dept. of Revenue

licensing materials

\$0 \$0 or (\$503,662) \$0 or (\$298,847)

Cost - Dept. of Revenue

reimbursement of the NDL fee paid to the Highway fund, Cities and counties that the State must pay

\$0 \$0 or (\$1,399,062) \$0 or (\$830,130)

Cost - Dept of Revenue

Personal Service

\$0 \$0 or (\$114,534) \$0 or (\$115,679)

Fringe Benefits

\$0 \$0 or (\$59,947) \$0 or (\$60,546)

Expense and Equipment

\$0 \$0 or (\$57,656) \$0 or (\$15,991)

Total Cost - Dept of Revenue

\$0 \$0 or (\$232,137) \$0 or (\$192,216)

FTE Change - DOR

0 FTE 0 or 5 FTE 0 or 5 FTE

**ESTIMATED NET EFFECT ON
 GENERAL REVENUE**

\$0 \$0 or (Less than \$2,931,745) \$0 or (Less than \$1,729,885)

Estimated Net FTE Change on
 General Revenue

0 FTE 0 or 5 FTE 0 or 5 FTE

CHILDREN'S TRUST FUND

Loss - Dept. of Health

Birth certificate fees (115.427 SA 6)

<u>\$0</u>	<u>\$0 or (Less than</u> <u>\$948,225)</u>	<u>\$0 or (Less than</u> <u>\$474,115)</u>
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**ESTIMATED NET EFFECT ON
CHILDREN'S TRUST FUND**

<u>\$0</u>	<u>\$0 or (Less than</u> <u>\$948,225)</u>	<u>\$0 or (Less than</u> <u>\$474,115)</u>
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**ENDOWED CARE CEMETERY
AUDIT FUND**

Loss - Dept. of Health

Birth certificate fees (115.427 SA 6)

<u>\$0</u>	<u>\$0 or (Less than</u> <u>\$189,645)</u>	<u>\$0 or (Less than</u> <u>\$94,823)</u>
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**ESTIMATED NET EFFECT ON
ENDOWED CARE CEMETERY
AUDIT FUND**

<u>\$0</u>	<u>\$0 or (Less than</u> <u>\$189,645)</u>	<u>\$0 or (Less than</u> <u>\$94,823)</u>
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**MISSOURI PUBLIC HEALTH
SERVICE FUND**

Loss - Dept. of Health

Birth certificate fees (115.427 SA6)

<u>\$0</u>	<u>\$0 or (Less than</u> <u>\$948,225)</u>	<u>\$0 or (Less than</u> <u>\$474,115)</u>
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**ESTIMATED NET EFFECT ON
MISSOURI PUBLIC HEALTH
SERVICE FUND**

<u>\$0</u>	<u>\$0 or (Less than</u> <u>\$948,225)</u>	<u>\$0 or (Less than</u> <u>\$474,115)</u>
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FISCAL IMPACT - Local Government

FY 2012
(10 Mo.)

FY 2013

FY 2014

**LOCAL ELECTION AUTHORITIES
FUND**

Costs - Local Election Authorities

Advance notice (115.427.7)

\$0

\$0 or
(Unknown)

\$0 or
(Unknown)

**ESTIMATED NET EFFECT ON
LOCAL ELECTION AUTHORITY
FUNDS**

\$0

\$0 or
(Unknown)

\$0 or
(Unknown)

**LOCAL PUBLIC HEALTH
DEPARTMENT FUNDS**

Loss - Dept of Health

Birth certificate fees

\$0

\$0 or
(Unknown)

\$0 or
(Unknown)

**ESTIMATED NET EFFECT ON
LOCAL PUBLIC HEALTH
DEPARTMENT FUNDS**

\$0

\$0 or
(Unknown)

\$0 or
(Unknown)

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

The act establishes identification requirements for voting. Voters shall produce a non-expired Missouri driver's license; a non-expired or non-expiring Missouri nondriver's license; any identification containing a photograph issued by the Missouri National Guard, the United States armed forces, or the United States Department of Veterans Affairs; or a document issued by the United States or the state of Missouri containing the name of the voter which substantially conforms to the most recent signature in the individual's voter registration records, a photograph, and an expiration date or if expired, the expiration is after the date of the most recent general election.

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FISCAL DESCRIPTION (continued)

Those appearing without identification who are unable to obtain one because of a physical or mental disability, an inability to pay for a document necessary to obtain the required identification, a religious belief against forms of identification or the voter was born before January 1, 1941, shall be allowed to vote a provisional ballot, provided the election authority can verify the identity of the individual by comparing the individual's signature to the signature on file with the election authority.

All voters whose identity cannot be established are allowed to cast a provisional ballot which shall not be counted unless the voter returns and provides proper identification.

All costs incurred by the election authority associated with implementing the new identification requirements shall be reimbursed from the general revenue upon appropriation.

The election authority shall provide advance notice of the identification requirements to be included in the election authorities election notices.

The state shall provide at least one form of identification required to vote at no cost to the voter.

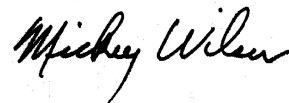
The act requires that provisional ballots be available for all elections except for absentee voting.

This act is contingent on the passage of a constitutional amendment establishing voter photo identification for elections.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Audrain County Clerk
Barry County Clerk
Cole County Clerk
Cooper County Clerk
Daviess County Clerk
Dent County Clerk
Department of Corrections
Department of Health and Senior Services
Department of Revenue
Holt County Clerk
Lawrence County Clerk
Linn County Clerk
Monroe County Clerk
Office of the Attorney General
Office of the Secretary of State
Office of the State Auditor
Office of the State Courts Administrator
Office of the State Public Defender
Platte County Board of Election Commission
Ray County Clerk
Scott County Clerk
Wayne County Clerk



Mickey Wilson, CPA
Director
February 15, 2011